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Message Text

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C O N F I D E N T I A L STATE 160392

E.O. 11652: GDS
TAGS:MCAP, NATO
SUBJECT: NATO RATIONALIZATION STUDY

REFS: A. USNATO 3739; B. USNATO 3630; C. USNATO 2968

1. YOUR COMMENTS (REFS A AND B) WERE MOST HELPFUL IN PREPARING REVISED PAGES WHICH WE ARE SENDING YOU TO INCLUDE IN NATO VERSION OF THE STUDY BEFORE SUBMITTING IT TO THE EWG. REVISED PAGES ARE: 2, 4, 6, 8, 12, 14, 15, C-1-3, C-1-4, D-1-3, E-3-2, E-3-11, E-4-8, AND A NEW PAGE 16. UPON INCORPORATION OF THESE PAGES AND MAKING CHANGES BELOW, STUDY IS RELEASABLE TO NATO AS NATO SECRET.
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2. THESE REVISIONS INCORPORATE MOST OF YOUR SUGGESTIONS. HOWEVER, WE HAVE RETAINED SOME OF THE DISADVANTAGES IN VARIOUS PROPOSALS IN ORDER TO MAKE IT CLEAR THAT THE US WILL BE AFFECTED BY THESE CHANGES, (PARAS 1A AND 1F OF REFERENCE A). ADDITIONALLY, WE HAVE NOT MODIFIED SOME PROPOSALS WHICH MIGHT PRESENT PROBLEMS OF COMPLETE IMPLEMENTATION IN ORDER THAT NATO MIGHT ADDRESS THE PROBLEM AND OBTAIN MORE COMPLETE INFORMATION RATHER THAN HAVE THE US UNILATERALLY DELETE OR MODIFY THE PROPOSALS (PARAS 1B(1) AND 1D OF REFERENCE A; PARAS 2G, 2H AND 2I OF REFERENCE B). REGARDING THOSE APPARENT INCONSISTENCIES IN OPERATING COSTS CITED IN PARA 1G OF REFERENCE A, OUR FIGURES WERE OBTAINED FROM DPQ REPLIES AND REFLECT DIFFERENT NATIONAL PAY SCALES AND OPERATING POLICIES.
3. YOU SHOULD ALSO MAKE THE FOLLOWING ADDITIONAL CHANGES:

A. PAGE 7, FOURTH ASTERISK: CHANGE SUBPARA TO READ: QTE SETTING UP AN IMPROVED NATO AIR CONTROL SYSTEM FOR AIR DEFENSE, AIR-TO-GROUND AND GROUND-TO-AIR OPERATIONS END QTE. DELETE THE REMAINDER OF SUBPARAGRAPH.

B. PAGE 11, LAST LINE OF PAGE: CHANGE TO READ QTE 10 AWACS AIRCRAFT IN CENTRAL EUROPE, ASSUMING US FURNISHED OPERATIONS AND MAINTENANCE SERVICES FOR NATO DEDICATED AWACS. THE TOTAL COST OVER FIVE YEARS FOR END QTE.

C. PAGE E-3-1, PARA 3: DELETE BEGINNING QTE NATO UNQTE (LINE 5) THROUGH QTE AWACS UNQTE (LINE 7) AND SUBSTITUTE QTE INTEGRATED WITH NATO AIR DEFENSE GROUND ENVIRONMENT (NADGE) SITES AND AVAILABLE US AND NATO AIRBORNE WARNING AND CONTROL SYSTEM (AWACS) AIRCRAFT END QTE.

D. SUBSTITUTE PAGE E-3-2, PARA 1: DELETE BEGINNING QTE US UNQTE (LINE 2) THROUGH QTE PEACETIME UNQTE (LINE 3) AN4 SUBSTITUTE QTE AWACS AND US TACS. EACH CONTINUOUS AIRBORNE STATION REQUIRES FROM 4 TO 6 AWACS DEPENDING UPON DISTANCE FROM BASE TO ORBIT POSITION. THIS PROPOSAL PROVIDES FOR OPERATION OF TWO CONTINUOUS ORBITS DURING PEACETIME OR PERIODS OF TENSION. END QTE.

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E. SUBSTITUTE PAGE E-3-2, PARA 1: DELETE BEGINNING QTE INTEGRATION UNQTE (LINE 7) THROUGH QTE FIXED UNQTE (LINE 7) AND SUBSTITUTE QTE SYSTEM WOULD BE ACCOMPLISHED THROUGH STANDARDIZED END QTE.

F. SUBSTITUTE PAGE E-3-2, LINE 11: INSERT QTE OPERATIONS UNQTE, AFTER QTE AWACS UNQTE,.

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G. SUBSTITUTE PAGE E-3-2: ADD TO LIST OF ADVANTAGES QTE INCREASED EFFECTIVENESS OF US AND NATO AWACS EMPLOYMENTS END QTE.

H. PAGE E-3-1: CHANGE TITLE OF LAST COLUMN OF TABLE 1 TO QTE AWACS O AND M END QTE.

I. SUBSTITUTE PAGE E-4-8: TABLE AT TOP OF PAGE. CHANGE FIGURES AS FOLLOWS:

CHANGE O-6 TO 9-14
CHANGE O-480 TO 340-520
CHANGE O-20 TO 24-37

J. SUBSTITUTE PAGE E-4-8, PARA 1: DELETE BEGINNING QTE

CURRENTLY UNQTE (LINE 8) THROUGH QTE COSTS UNQTE (LINE 16) AND SUBSTITUTE QTE CURRENTLY THE BRITISH ARE CONSIDERING PURCHASING A FORCE OF AWACS, POSSIBLY WITH SOME MODIFICATIONS END QTE.

4. YOU SHOULD SUBMIT THE REVISED STUDY TO NATO AT THE FIRST OPPORTUNITY WITHIN THE NEXT TWO WEEKS. OUR IMMEDIATE OBJECTIVES ARE TO ACHIEVE GENERAL ACCEPTANCE OF MATRIX APPROACH AND TO IMPROVE COST AND PERSONNEL DATA. WE DO NOT WISH TO DELAY THE RATIONALIZATION STUDY BECAUSE OF DISAGREEMENTS OVER DEFINITIONS (REFERENCE C). IF THE BROADEST DEFINITIONS CANNOT BE ACCEPTED, WE PREFER GETTING ON WITH EXPLORATION OF THE MATRIX AND ITS PROPOSALS BASED UPON A VERY GENERAL UNDERSTANDING OF THE CONCEPTS OF RATIONALIZATION AND SPECIALIZATION.

5. PRELIMINARY DISCUSSIONS PRIOR TO THE SUMMER RECESS CONFIDENTIAL

WILL PERMIT NATIONAL CAPITALS TO EXAMINE THE MATRIX AND SPECIFIC PROPOSALS SO THAT SUBSTANTIVE DISCUSSIONS CAN BEGIN UPON THE RETURN OF THE DELEGATES. WE WISH TO AVOID HAVING ANY ONE NATION IMPEDE THIS EXAMINATION AND TRUST THAT WE CAN OBTAIN THE INITIAL SUPPORT OF THOSE NATIONS WHICH ARE FACING DEFENSE SPENDING DIFFICULTIES, OR WHO HAVE INDICATED SUPPORT FOR RATIONALIZATION (THE NETHERLANDS, THE UK AND THE FRG). WE WELCOME YOUR COMMENTS ON THE POSSIBILITIES OF OBTAINING THIS SUPPORT AND FORESTALLING EARLY DIFFICULTIES WITH THE MATRIX.

KISSINGER

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